#### MEETING OF THE BOARD OF COUNTY COMMISSIONERS

#### **REGULAR MEETING**

#### May 11, 2005

The Regular Meeting of the Board of the County Commissioners of Sedgwick County, Kansas, was called to order at 9:00 A.M., on Wednesday, May 11, 2005 in the County Commission Meeting Room in the Courthouse in Wichita, Kansas, by Chairman David M. Unruh, with the following present: Chair Pro Tem Ben Sciortino; Commissioner Tim R. Norton; Commissioner Thomas G. Winters; Commissioner Lucy Burtnett; Mr. William P. Buchanan, County Manager; Mr. Rich Euson, County Counselor; Mr. David Spears, Director, Bureau of Public Works; Mr. Chris Chronis, Finance Director; Mr. Larry Ternes, Department of Corrections; Ms. Jo Templin, Director, Division of Human Resource; Mr. Ron Holt, Assistant County Manager; Mr. Ray Vail, Department on Aging; Ms. Chris Morales, Department of Corrections; Ms. Troy Bruun, Deputy Chief Financial Officer; Ms. Iris Baker, Director, Purchasing Department; Ms. Kristi Zukovich, Director, Communications; and, Ms. Linda Leggett, Deputy County Clerk.

#### **GUESTS**

Mr. Mark Dick, Allen, Gibbs & Houlik, Certified Public Accountants & Consultants Mr. John Rolfe, Executive Director, Wichita Convention & Visitors Bureau Carolyn Kaplan, The Philanthropic Chair, Women's Auxiliary Ms. Patricia Jackson, Intensive Supervision Officer I, Department of Corrections

#### **INVOCATION**

The Invocation was led by Reverend Sherdeill Breathett, Sr., St. Mark United Methodist Church, Wichita

#### FLAG SALUTE

#### ROLL CALL

The Clerk reported, after calling roll, that all Commissioners were present.

<b>CONSIDERATION OF MINUTES:</b>	Regular	Meeting,	April	20,	2005	all
	Commiss	sioners wer	e prese	nt.		
	Regular	Meeting,	April	27,	2005	all
	Commissioners were present.					

**Chairman Unruh** said, "Commissioners you've had an opportunity to review the minutes, from these two meetings. Are there any additions or corrections? Seeing none what's the will of the Board?"

### **MOTION**

Commissioner Burtnett moved to approve the Meeting of the Regular Meeting of April 20, 2005 and April 27, 2005.

Commissioner Norton seconded the motion.

There was no discussion on the Motion, the vote was called.

## **VOTE**

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

Chairman Unruh said, "Next item."

## **PROCLAMATIONS**

## A. **PROCLAMATIONS.**

# 1. PROCLAMATION DECLARING THE WEEK OF MAY 7 – 15, 2005 AS "SEE AMERICA WEEK."

Chairman Unruh said, "Commissioners I have a Proclamation for your consideration."

## **PROCLAMATION**

**WHEREAS,** travel and tourism is one of America's largest service exports providing a trade surplus of \$2.6 billion last year and it is one of the nation's largest employers with a total of 7.2 million jobs—that is one in every eight people, and

**WHEREAS**, the travel and tourism industry supports the vital interests of Sedgwick County, contributing to our employment, economic prosperity, international trade and relations, peace, understanding, and goodwill. Travel and tourism ranks as one of the Sedgwick County's largest industries in terms of revenues generated; and

**WHEREAS**, 3.2 million regional travelers visited Sedgwick County, contributing \$356 million to the economy in Sedgwick County. Travel and tourism provided employment for 13,129 people of Sedgwick County, generating a payroll of nearly \$197 million or 4.7% of the metro area; and

WHEREAS, people throughout the world become more aware of the outstanding cultural and recreational resources available in Sedgwick County and the United States, travel and tourism will become an increasingly important aspect in the lives of our citizens; and

**WHEREAS**, given these laudable contributions to the economic, social and cultural well-being of the citizens of Sedgwick County, it is fitting that we recognize the importance of travel and tourism;

**NOW, THEREFORE BE IT RESOLVED**, that I, Dave Unruh, Chairman of the Board of Sedgwick County Commissioners, do hereby proclaim May 7 - 15, 2005, as

## "See America Week"

in Sedgwick County and encourage the citizens of Sedgwick County to experience the great things our community, state and nation have to offer.

**Chairman Unruh** said, "Commissioners, you've heard the Proclamation. What is the will of the Board?"

## **MOTION**

Commissioner Norton moved to approve the Proclamation.

Commissioner Winters seconded the motion.

There was no discussion on the motion, the vote was called.

## **VOTE**

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

**Chairman Unruh** said, "Thank you, and receiving the proclamation is John Rolfe who is Executive Director of the Wichita Convention and Visitors Bureau, welcome John."

**John Rolfe**, Executive Director, Wichita Convention and Visitors Bureau, greeted the Commission and said, "Joining me also from the Convention and Visitors Bureau are three of our key team members, to my right Kylie Stupka, Director of Finance, Maureen Hofrenning, Director of Sales and our Vice President also Olivia Reynolds, but just want to say we really appreciate the proclamation and for you all recognizing May 7<sup>th</sup> through the 15<sup>th</sup> as 'See America Week,' formally known as National Tourism Week, certainly we appreciate the partnership and your continued support of the travel and tourism industry through the many things that you all do through our various great attractions across the county and other support that you often do. This is our 25<sup>th</sup> year as an independent organization and such as the bags that you have there celebrating that 25<sup>th</sup> Anniversary, it's silver and so we put a few goodies in there, talking about the economic impact of travel and tourism, there's certainly a few things that you can use and probably the most important component of that is what we can in terms of our celebration, those wonderful chocolates in there so in between meetings or this meeting perhaps, you can have a taste of chocolate but they're great chocolates, almost Godiva like but not quite, but hopefully you enjoy them and certainly thank you."

**Chairman Unruh** said, "Well thank you very much for being here, thank you for the gifts obliviously but more importantly we just thank you for the work you do that's on behalf of the citizens of Wichita and Sedgwick County, not only for the quality of life events that you promote bring to us but the cultural impact and the economic impact, we don't want to forget that either, but we appreciate what you do. It would seem like your line of work's gotta be fun everyday, thinking about big plans for a party all the time."

**Mr. Rolfe** said, "It is as a matter of fact. We always say it's a great day to be in Wichita, and certainly this week is a great week, with River Festival as well, so it is."

Chairman Unruh said, "Well we have some other comments John. Commissioner Winters."

**Commissioner Winters** said, "John just real quickly, thank you Mr. Chairman, real quickly, I think we've had a very good relationship with your organization, but as we go through these next four years and developing a downtown arena we are extremely excited about the new component that that's going to add, it never was intended to be the solution to all that needs to happen in downtown, but it is certainly going to be one of the key pieces of the puzzle and your organization is certainly critical to how everything comes together and how we would best capitalize on all these assets so we certainly look forward to working with you and your staff over the next few years as we get that project really underway."

Mr. Rolfe said, "Thank you."

Chairman Unruh said, "Thank you. Commissioner Sciortnio."

**Commissioner Sciortino** said, "Well John I know its fun to work there because all the employees say working for you is just the biggest joy they've ever had and paying them is just sort of secondary. Its just the ability to work for you, my initials are BS. We're also going to be looking at ways that we can entice people throughout the world to come there too, we're working on some ideas with Cowtown and trying to see if we can't blend tourism, excitement, fun with a living museum and trying to make that a destination place and I just think there's a lot of things that are untapped as far as the potential that we can have in this part of the State to really make national excitement about coming to the old west. So we're going to continue working with our board and hopefully we can make your job even more fun and even more exciting in the future."

Mr. Rolfe said, "Thank you very much."

**Chairman Unruh** said, "Well thank you for being here John and celebrate a great See America Week, but thank you for being here and thanks to your staff also for being here. Madam Clerk call the next item please."

## 2. PROCLAMATION DECLARING THE WEEK OF MAY 15 – 21, 2005 AS "NATIONAL PUBLIC WORKS WEEK."

Chairman Unruh said, "I have a Proclamation for your consideration."

#### **PROCLAMATION**

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**WHEREAS**, public works services provided in our community are an integral part of our citizens' everyday lives; and

**WHEREAS**, the support of an understanding and informed citizenry is vital to the efficient operation of public works systems and programs such as streets and highways, bridges, drainage improvement, noxious weed control and household hazardous waste collection; and

**WHEREAS**, the health, safety and comfort of this community greatly depends on these facilities and services; and

**WHEREAS**, the quality and effectiveness of these facilities, as well as their planning, design and construction, is vitally dependent upon the efforts and skills of public works officials.

**WHEREAS**, the efficiency of the qualified and dedicated personnel who staff public works departments is materially influenced by the people's attitude and understanding of the importance of the work they perform.

**NOW THEREFORE BE IT RESOLVED**, that I, Dave Unruh, Chairman of the board of Sedgwick County Commissioners, do hereby proclaim May 15 - 21, 2005 as

## "NATIONAL PUBLIC WORK WEEK"

in Sedgwick County, and I call upon all citizens and civic organizations to acquaint themselves with the issues involved in providing our public works and to recognize the contributions which public works officials make everyday to our health, safety, comfort and quality of life.

**Chairman Unruh** said, "Commissioners, you've heard the Proclamation, what's the will of the Board?"

## **MOTION**

Commissioner Winters moved to approve the Proclamation.

Commissioner Sciortino seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

**Chairman Unruh** said, "And accepting the Proclamation today is Mr. David Spears who's Director of Public Works for Sedgwick County."

**Mr. David Spears**, Director, Public Works, greeted the Commissioners and said, "Thank you Mr. Chairman. First and foremost, I would like to thank you for the proclamation recognizing May 15<sup>th</sup> through 21<sup>st</sup> as National Public Works Week (NPWW). The theme for this year is "Public Works is everywhere you look" and it is a celebration for the tens of thousands of men and women in North America who provide and maintain the infrastructure and services collectively known as Public Works.

Instituted as a public education campaign by the American Public Works Association (APWA) in 1960, NPWW calls attention to the importance of Public Works in community life. The week seeks to enhance the prestige of the often-unheralded workers of our society-the professionals who serve the public good everyday with quiet dedication. Often their accomplishments are particularly noteworthy in relation to the limited manpower and financial resources available to them.

National Public Works Week (NPWW) is observed each year during the third full week of May. Through NPWW and other efforts, APWA seeks to raise the public's awareness of public works issues and to increase confidence in public works employees who are dedicated to improving the quality of life for present and future generations and I simply want to remind you that infrastructure is still the mother's milk of economic development."

**Chairman Unruh** said, "It would not have been a complete presentation if you hadn't made that comment. Now the chart that Kristi's holding does that show everything you do?"

**Mr. Spears** said, "That's the poster and as you can see Public Works is everywhere you look, has many different pictures of all the different items."

**Chairman Unruh** said, "Well, David we're happy to make this proclamation and honor the effort of the folks in our public works department, along with Pubic Safety, Public Works is a fundamental primary thing that government's supposed to do, especially at the local level so we do appreciate the efforts of our Public Works Department. We have another comment here, Commissioner Sciortino."

**Commissioner Sciortino** said, "Well, you know I'll make jokes about Public Works and oh you know this is exciting proclamation and as you know noxious weeds, boy there's an exciting thing, but I would say probably one of the most frequent calls we get as commissioners are citizens concerned with our roads and our bridges and our ditches and weeds and what have you and I've always found David and I'm sure you have too very responsive to a phone call from a Commissioner and he tries his best to resolve the concern of the citizen and it's one of those things like it's not heralded, but by golly if it wasn't there we would be in deep doo-doo because the citizens have just come to accept the fact that for example they turn on the tap water, they just accept the fact there's going to be clean water, they flip their switch on electricity, electricity's going to be there and the same as with all the services that you provide about the time that bridge gets washed out or that culvert and the ditch isn't working right, they're upset about it because they've just come to accept the good work that you provide and as long as you keep providing about 110 percent of the effort required you stand a chance of the citizens just feeling they were adequately served and that that's unfortunately the case but we do all very much appreciate all the work you and your staff does."

Mr. Spears said, "Thank you."

**Chairman Unruh** said, "Thank you very much David and convey our appreciation to the Public Works Department throughout your department. Madam Clerk call the next item please."

## DONATION

## **DIVISION OF PUBLIC SAFETY – DEPARTMENT OF CORRECTIONS**

#### B. DONATION BY THE WICHITA BAR ASSOCIATION WOMEN'S AUXILIARY OF A \$400 BARNES AND NOBLE GIFT CARD, TO BE USED TO PURCHASE BOOKS TO BENEFIT YOUTH AT THE JUVENILE DETENTION FACILITY.

**Mr. Larry Ternes**, Department of Corrections, greeted the Commissioners and said, "I'm very happy to be here this morning to tell you about a very generous and gracious donation we received recently from the Wichita Bar Associations Women's Auxiliary of \$400; it's a gift card for us to use to purchase books for our residents at the Juvenile Detention Facility. The purchase will enhance our already existing library but indeed this additional amount of

funds will graciously support the reading materials that we have for residents to occupy some of their time that they have at the detention facility. This morning with us we have Carolyn Kaplan who's the Philanthropic Chair for the Women's Auxiliary and Barbara Rumsey who's the President of the Auxiliary so I'd just like to recognize their presence this morning. I would recommend first of all that you accept this gracious donation and authorize the Chair to sign a letter of appreciation, I'm available to answer any questions."

**Chairman Unruh** said, "Larry could we have the two ladies stand up so that we could see which ones, who they are, okay, Barbara, Carolyn, thank you for being here today, don't sit down, we just want to see who we're talking to here, I'll ask the Commissioners if they have any questions of Larry."

**Commissioner Sciortino** said, "I would like to see if the ladies would have something to say about what motivated you to make the donation, what goals are you looking for, why were you so generous to us?"

**Ms. Kaplan** said, "We as an organization try to support different areas of the community, related to the law if we can because we are the Wichita Bar Association Auxiliary, so we do projects with the Wichita Children's home and the Juvenile Detention Center, when we have the funds available."

**Chairman Unruh** said, "Great, thank you very much, it's very generous and we appreciate it but we need to take action to receive this donation, Commissioners."

## **MOTION**

Commissioner Burtnett moved to accept the donation and authorize the Chairman to sign a letter of appreciation.

Commissioner Sciortino seconded the motion.

There was no discussion on the motion, the vote was called.

## **VOTE**

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

**Chairman Unruh** said, "Well, thank you all very much for being here and we appreciate your generosity and we're glad that you came up to make the presentation. Next item."

#### **RETIREMENT**

#### C. PRESENTATION OF RETIREMENT CLOCK TO PATRICIA A. JACKSON, INTENSIVE SUPERVISION OFFICER I, DEPARTMENT OF CORRECTIONS. .

**Ms. Jo Templin**, Director Human Resources, greeted the Commissioners and said "Today this item celebrates and recognizes the long term employment of one of our employees who is planning on retiring, Patricia Jackson, from the Department of Corrections Intensive Supervision Officer I, will retire June 1<sup>st</sup> after 15 years of service."

**Chairman Unruh** said, "Well we want to express appreciation and thanks for your years of service to Sedgwick County, there's a lot of things that we ought to say and we're happy to say at this time that we appreciate your faithfulness and loyalty and the hard work that you've invested in your work here and that you've invested in good government in Sedgwick County, but we also want to say that we hope that you have a very rewarding and pleasant time in your retirement and you get to do exactly what you want to do every day during this time. We want to comerate this occasion with this certificate from Sedgwick County, want to give that to you and also we have a clock here that we'd like to present, stay on schedule in your retirement, you don't want to get behind schedule, but we'd like to give that to you as just a token of our appreciation, it's pretty heavy. And we just want to thank you and offer you an opportunity to say something if you'd like."

**Ms. Patricia Jackson**, Intensive Supervision Officer I, Department of Corrections said, "I've really enjoyed my time working with the County, especially with Community Corrections. I'm going to miss it and I hope I've been an influence to someone while I was there, thank you."

Commissioner Sciortino said, "Madam Clerk call the next item."

#### NEW BUSINESS

#### D. AGREEMENT WITH KANSAS MINORITY BUSINESS DEVELOPMENT

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## COUNCIL, INC. TO PROVIDE ECONOMIC DEVELOPMENT SERVICES.

Mr. Bill Buchanan, County Manager, greeted the Commissioners and said, "I request that you defer this item."

## **MOTION**

Commissioner Winters moved to defer the item.

Commissioner Sciortino seconded the motion.

There was no discussion on the motion, the vote was called.

## **VOTE**

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

Chairman Unruh said, "Next item."

## E. PRESENTATION OF 2004 COMPREHENSIVE ANNUAL FINANCIAL REPORT.

**Mr. Chris Chronis**, Chief Financial Officer, greeted the Commissioners and said, "The report that you have before you is the Comprehensive Annual Financial Report (CAFR) for the County for the year ending last December the 31<sup>st</sup>. The report has been prepared primarily by Shawn Henning, the County's Accounting Director, Troy Bruun the Deputy CFO, Ginger Radley, Principal Accountant in Finance, Marty Hughes, the Revenue Manager with in Finance and Daryl Gardner who as you know works in ERP and is formally the County's Controller. But those folks had considerable support from a lot of other people in the Division of Finance and elsewhere throughout Sedgwick County's workforce and without the support of all of those people this report would have not been possible, but I do particularly want to applaud the efforts of Shawn and Troy and Ginger, they did gentleman's work in preparing this report.

As you know we started, I believe it was two years ago to assume greater responsibility within the county work force for preparing the County's financial report and taking that effort away from the County Auditor's, which is as it should be. It is taken us sometime to complete that exercise, but it has been completed this year and you are receiving a report fairly soon after the fiscal year. I'm

very happy to do that. The report has been audited by Allen, Gibbs & Houlik under the direction of Shelley Hammond. Shelley is in the audience here and her boss Mark Dick also is in the audience. I want to thank them for their support this year. We are going to begin this presentation by having Mark make a few remarks about the course of the audit, the findings and a few things he is obligated to tell you in public session and following that Troy Bruun is going to give you a presentation that summarizes the results of last year. I would simply tell you that it was a very good year. We have gone through several years of very difficult times. You have made some very hard decisions and I know that it hasn't been a pleasant period for you, but I think that the result of it is reflected in this very excellent report of last year's finances. It has put us in very good posture moving forward now that the down turn has seem to have reversed and revenues are starting to come back. As long as we can maintain the expenditure controls that we've put in place over the last couple of years, I think we will be in very good shape to avoid the operating deficits that we were incurring for several years, up until last year. With that I will turn the podium over to Mark Dick and following him to Troy Bruun."

**Mr. Mark Dick**, Allen, Gibbs & Houlik, Certified Public Accountant & Consultants, greeted the Commissioners and said, "We have completed the audit for the calendar year ending December 31, 2004. We issued our report on April 29<sup>th</sup> and it is included in the Comprehensive Financial Report (CFR). The auditor report is what we refer to as an unqualified opinion, which is the highest level that an entity can receive. It you were going to get a grade card, it is the A, which you very well deserve. The auditing standards over the last few years has changed a great deal, as they should. One of the things we are obligated to do is communicate directly with the governing body about several very specific things as it relates to the conduct of the audit, to make sure that you understand what our role is, what our responsibilities are.

So the first thing we want to emphasize our responsibilities really are to test the counties financial records to make certain that the financial statements are fairly stated. We use materiality type things, but as you can imagine the county has hundreds of thousands of financial transaction. It is not economically feasible for us to audit each and every transaction. So, we audit on a test basis and apply procedures that give us reasonable assurance that your statements are fairly stated. We believe the procedure that we employed did just that. We did enough testing to satisfy ourselves of that.

In addition, the county receives millions of dollars of federal funds and as you are very well aware, there are always strings attached. Because of that we have extended procedures to test controls and compliance with the federal laws applicable to those funds. I'll have a little bit more to say about that later on. The thing that we need to communicate to you though, that doesn't mean we're giving a formal opinion on compliance with all those laws and regulations. We just test them and report

the results to you. Chris and his staff did a great job, but unlike most people, they understand accounting is an art, not a science and preparing financial statements, you have to use judgment and also you have to use....make some estimates in preparing those statements. In your statements there are some estimates. We looked at the assumptions that they used to make the estimates and we agree with them. There are things like depreciation expense for all your infrastructure. That's an estimate. Incurred, but unreported claims for health insurance, as an example, you have to estimate what those are. Again, we reviewed those and found nothing wrong with that. We did have several audit adjustments that were made to the original trial balance, those were routine, nothing significant that changed dramatically any of the financial statements. In addition to that, we did notice several small adjustments to accounts that we deemed immaterial that really has no impact whatsoever on the county's financial statements. We furnished those to Chris and his staff and they concurred with us that they were not material. Accounting policies and alternative treatments. Those are one of the things we have to look for is to make sure you're consistent from year to year. That you don't employ, what I call accounting gimmicks, like some governmental entities I happen to know of in Topeka that do that. They shift revenue from one year to the next to make the fund balance look better. We look for things like that. I'm happy to report to you that there were no new accounting policies implemented this year. There was no change in procedures. You didn't employ any gimmicks and this year's statements are very comparable to the prior years. Now bear in mind accounting principles change and next year and the following year there are some new pronouncements that the county will implement that will change a few things and we'll report on those in future years.

The other thing we are suppose to look for is any significant or unusual transactions for which there are no accounting principles out there. We did not detect any of those type transactions. Other matters that we need to communicate if we had any disagreements with management, we need to communicate those to you. Happy to report, we won all those disagreements. We didn't have any. No disagreement at all with management. We are not aware that they consulted with any other accountants to get their opinion on any matters. They did not discuss any specific issues with us before we were engaged to make sure that we would agree with them. Those types of things we have to watch for and we really encountered no difficulties at all in dealing with the staff. We had full access to the books and records, full cooperation. That's the required communications. The other thing I want to convey to you in non-accounting terms, I like to boil our audit down into three basic questions.

The first question is 'are the financial statements that Mr. Chronis and his staff prepared, are they fairly stated in accordance with general accepted accounting principles' and can you as the governing body rely on those? Happy to report based on our test, the answer is 'yes.' That's why we gave you an unqualified opinion. The second thing I think you are concerned about is 'are there adequate internal controls in place over the financial affairs of the county' and in addition to that, 'do they function, do they work', and we also test that during our audit process. The answer to that

is 'yes.' We detected no reportable conditions or material weakness in your systems. The third question that I think of is of interest to you, given the hundreds of laws and regulations they you have to comply with, some of them internal, some by the state, some by the federal government, 'did you comply with those laws as they relate to materiality in the financial statements?' We are in the process of rapping up that part of the audit. We have one what I call very technical non-compliance matter with a federal grant, it was just an oversight, an isolated occurrence does not impact the financial statements or future funding or anything of that nature. So with that one exception, the answer to the compliance issue again is 'yes,' you did. So with that I would like to echo what Chris has said, your staff has done a great job. In looking back two years ago, they had a high mountain to climb and I think they reached the peak this year. I want to congratulate Shawn Henning, Troy Bruun and the rest of the staff and we appreciate their cooperation. With that I would be happy to respond to any questions."

**Chairman Unruh** asked, "Commissioners, are there any questions or comments? I just have one, Mark. The extra work that we are doing internally on the audit, no way implies that there is a reduction in checks and balances....."

**Mr. Dick** said, "Absolutely not. Commissioner, it pertains primarily to the preparation of the financial statements themselves. So, it doesn't pertain to any day-to-day transactions, controls, anything else."

**Chairman Unruh** said, "Okay. Very good. It has been a long time since I've got an A, so I'm glad you awarded us an A now. I use to get a dollar for an A, but you probably aren't going to give us a dollar. All right. Commissioners, any other questions? We appreciate the work you've done, you and Shelley......."

Mr. Dick said, "Shelley did all the work."

**Chairman Unruh** said, "Well, that's kind of what I thought. Well now Troy you have a presentation for us?"

**Mr. Troy Bruun** said, "Deputy Chief Financial Officer, greeted the Commissioners and said, "I'm going to run through a few slides to show you the results of operations of 04. I'll give you some of the highlights in the annual report.

#### **SLIDE PRESENTATION**

This first slide shows government wide statements of net assets. In an attempt to show the net worth of the county, these next series of slides I'm going to show you were added in 2002, this part of the report. It shows the net worth of the county similar to your home finances. If you are going to figure out how much you are worth, you'd be able to count your home, all of your assets, but you would also have to count all of your debt. Prior to 2002, we just had modified accrual basis of accounting similar to your checkbook. You write a check, you don't get to count your assets and you don't get to count your debt. In an attempt for National Public Works Week, we have added the investment and capital assets net of debt. The mothers milk of economic development according to David Spears. As you can see it has \$208,000,000 on this bar chart. The main point on this slide I want to share, is at the end of 04, the counties net worth increased over \$20,000,000. So, we were better off financially at the end of 04 as Chris reported earlier and this just shows you the numbers.

Switching to the government wide revenue, you can see the revenue increased \$24,000,000. in 2004 and mainly in program revenue, there was a large increase and that was....we had a lot of road construction projects where other governments shared in the cost, we had a federal grant for the Hoover Road project....that cost program revenue to increase. You can also see the blue bar increased in 2004, due to an increase in the assessed valuation. Not a mill levy increase, but property tax did increase mainly in the commercial side, the assessed valuation increased. This pie chart shows the previous revenue in 2004, but broken down by percentage. You can see the majority of our revenue is from program revenue which is a combination of capital grants contributions, operating grants and contributions and charges for services. That's about 45% of our revenue, but in this chart it is broken down into those three sections. Also, property taxes make up approximately 44%.

Government wide expense, \$255,000,000. in 2004. This is not counting expenditures for capital assets, it is not counting expenditures for principle debt payments. Those are reductions on our balance sheet. So for your net worth, just because you build a new house, we aren't going to count that expense, we are going to depreciate it over the life of the asset. So that's why later on when I show you governmental expenditures of \$285,000,000. that's the difference. Two different basis of accounting. On this slide I'm going to show you general government expenditures stayed basically flat. The increase shows in public safety over the last three years and in health and welfare. This pie chart shows the 2004 expenditures from previous slide broken down into percentages, the largest share, public safety, 35.4%, health and welfare, 24.4% and general government at 19%. **Commissioner Winters** said, "Troy, I have a question. The definition of health and welfare is......"

Mr. Bruun said, "It is our Health Department, ComCare all the services."

Commissioner Sciortino said, "Where does Public Works fit in there? In Public Safety."

Mr. Bruun said, "No, Public Works is 9.3%."

Commissioner Sciortino said, "Okay. I see it."

**Chairman Unruh** said, "To follow up on Commissioner Winters question, health and welfare, does that include EMS and......"

**Mr. Bruun** said, "EMS is public safety. It would be ComCare, CDDO, the Health Department, that would be in Health & Welfare."

Chairman Unruh said, "Okay. Thank you."

**Mr. Bruun** said, "This slide shows the picture of what government is all about. It breaks down the different governmental functions. The dark blue bar is the expenses, the light blue is the revenue, we can attribute to those functions. If the Health Department gives a shot, I can say that's program revenue. I can put that revenue in that light blue bar. Public Safety gets a grant, I can show that as revenue for Public Safety. This chart shows the difference between the dark blue and light blue bar is the reliance of those functions on the general revenues of the government. Property tax, sales tax and investment income. That shows government does those functions because they are not money makers. Questions on that?

I'm switching gears from the government wide reports to the fund financials. This is more like the checkbook. It shows the same story as the government wide for revenue, the increase is in intergovernmental charges for services. Those areas which before I said were program revenue. The big increase there and the increase in property tax because of the assessed valuations. The government fund expenditures is \$285,000,000. on the next slide. It shows the increase in Public Safety and Health and Welfare. This also, different from before the government wide, when you buy an asset, you depreciate it, in the fund financials you buy an asset you expense it. That shows the \$285,000,000. of expenses compared to \$255,000,000. as I reported earlier which excluded capital assets and debt. So this is the checkbook version. In the governmental fund balances, decreased in 2004. We have been talking all morning about how good the financial picture is and in this last slide of my presentation, I show the fund balance decreasing.

It is not necessarily a bad thing. If you look at this middle light blue bar, it is debt proceeds. In 2003, we issued a lot of debt. We issued no debt in 2004. This balance from 2003 to 2004, that fund balance decreased in the debt proceeds fund. It means we use the money that we received from our debt issuance to build David's assets. So even though the total fund balance declined, it was a good thing. As you can see on the bottom in the red, the general fund balance increased from \$26.7 million to \$33.1 million. I'd be happy to answer any questions."

Chairman Unruh said, "We have some Troy. Commissioner Sciortino."

**Commissioner Sciortino** said, "I think this is something that the public is not quite as clear on as maybe we are because of all the information that the Finance Department gives us. But property tax only account for a little over 40% of the total amount of revenue that we need to run and do the county business."

Mr. Bruun said, "That is correct."

**Commissioner Sciortino** said, "I think a lot of times people get the feeling that, especially if there property values have gone up and we appraise it at the fair market value and what have you, they have a feeling that they are paying for all of the services that we provide and in essence, if it wasn't for these other areas of revenue, property taxes would be probably unrealisticly high. I don't know that people could afford to pay the type of property taxes that would have to be incurred. That statement just needs to be made for the public that we rely on property taxes on at the amount of about 42%. I forgot exactly what the chart said, but that was pretty close to it. Thanks. 43.4%. That's all I have."

**Chairman Unruh** said, "Thank you Commissioner. Any other questions? Commissioner Winters."

**Commissioner Winters** said, "Not a very material question. The copy of the letter that I have from our auditors, Allen, Gibbs & Houlik, it is marked draft. When do we get one that's not.....is there one that is not marked draft or how does that work?"

**Mr. Dick** said, "Yes Commissioner. I've been out of town and I signed the original this morning so you should have it in your hands today."

**Commissioner Winters** said, "It is basically going to be just like the one that is marked 'draft?"

Mr. Dick said, "That is correct."

**Chairman Unruh** said, "Anything else Commissioners. All right. Well thank you for the presentation, it was both artistic and scientific. Using the verbiage of Mr. Dick here. Anyway, it is an encouraging report and Mr. Chronis I assume that this report.....this encouraging implies that the structural imbalance you alluded to beginning of budget season last year is in some ways, we are doing the things necessary to repair that?"

**Mr. Chronis** said, "That's correct. As I indicated in the opening remark, the hard decisions that you've made over the past several years have served.....positioned us very well moving forward. We are in a position now where revenues have turned around and they are starting to grow again. But we have expenditure controls in place that didn't exist several years ago. As long as we can maintain those expenditure controls and continue the revenue growth we are experiencing right now; that structural imbalance that you've seen over the past years, where we forecasting operating deficits out into the future; that imbalance no longer exists. We are now forecasting break even or slight operating surplus' going forward. That's the position we want to be in."

Chairman Unruh said, "We have another question here from Commissioner Norton."

**Commissioner Norton** said, "Not really a question, just a comment. I think what the general public needs to know that there is kind of two parts to this. First is that we really take serious the accounting side of taking care of their money; making sure that it is adequately looked after, that it's applied with general accounting principles and that we know where the money is in the organization at all times."

**Mr. Chronis** said, "If the infrastructure is the mother's milk of economic development, I would submit to you that finance is the source of that milk."

**Commissioner Norton** said, "How did I get into this? I'm caught in a gun fight. I really believe that is the first thing that needs to be communicated to the public or taxpayers. The second part of it is, under pretty tough situations recently with demand transfers, revenue sharing being cut at the state level which really impacted us here locally, we continue to work hard to keep the county financially stable and continue to be progressive on building roads, and infrastructure, and providing services at the highest quality we could. I think that's a mark of where the organization has gone over some three or four years of pretty tough times.

We have kept an eye on the internal mechanism to watch the money, but also spend it prudently in times when the money was drifting away from us from the federal government and particularly from the state, which left a lot of short falls. I think that is very important that the public understands that because there is a fine balancing act of keeping up with the money and also not doing really stupid things with it when you are under those kind of extreme conditions. I think we were very prudent over the last two years and want to communicate that to the public."

**Chairman Unruh** said, "I'm ready for a motion, but I just want to make the comment that we appreciate the leadership by Mr. Chronis, by Troy & Shawn and how they have been able to provide the foundation for such a glowing audit report. We want to thank our people for their hard work inside the building. So thank you."

**Mr. Chronis** said, "Just one last remark. I also want to thank you for the investments that you have made in the county's new financial system. Because without that system, we would be unable to do the work in-house that we are now doing in-house."

## **MOTION**

Commissioner Winters moved to receive and file the 2004 Comprehensive Annual Financial Report that includes an unqualified opinion letter from Allen, Gibbs & Houlik and the presentation by Chris Chronis and his staff.

Commissioner Norton seconded the motion.

There was no discussion on the motion, the vote was called.

## **VOTE**

Aye
Aye
Aye
Aye
Aye

Chairman Unruh said, "Next item. At this time I would like to take an off agenda item."

#### OFF AGENDA ITEM

#### **MOTION**

Commissioner Winters moved to take an off agenda item.

Commissioner Sciortino seconded the Motion.

There was no discussion on the Motion, the vote was called.

#### **VOTE**

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

**Mr. William Buchanan**, County Manager, greeted the Commissioners and said, "Last week we had an off agenda item. We were notified by the City of Wichita about the Midwestern, known locally as Onex Intent to Issue one billion dollars of Industrial Revenue Bonds (IRB). We had very little information; we had no information one week yesterday. At my request you denied that request by the City of Wichita. Shortly thereafter we received a detailed packet of information. You have received a copy of that. Chris Chronis and I, but mostly Chris' analyzed that information. We have had several discussions. We have had a meeting with representatives with Boeing yesterday to conclude discussions about that. And at this time I would recommend you approve that Letter of Intent and we would notify the City of Wichita that we are now changing our mind and approving the issuance by allowing the new company to issue up to a billion dollars of IRB's."

**Chairman Unruh** said, "All right. Thank you. Commissioners are there questions or discussions, comments."

**Commissioner Winters** said, "I would just remind us, but of course here last week, but last week we had no information and we believe we were under a time constraint that we had to take some definitive action last week or we would be in a position or forever be in silent. Now that we know we did have until this week and the staff has done their research, we're not under that time constraint. The only other thing I just want to remind the public, the viewing public that is watching, this is not a government making some kind of a billion dollar subsidy to these folks.

This is the issuance of allowing of the issuance of bonds. Onex and Midwestern Aircraft will be the

ones that have to sell those bonds and they are the ones that are responsible for their guaranteed to be paid back and there is no government guarantees on this initiative. It is a financing mechanism that will allow them to take advantage of hopefully, at a better interest rates and part of the materials they purchase will be off the tax rolls for a certain period of time, but we ultimately know that those materials will return to the tax rolls after the appointed time frame.

So again, this is not as some people view it as any kind of out right subsidy incentive, but this allows for financing mechanism that still the company has to pay for and hopefully this means they will be investing a lot of money in new equipment and operations here in Sedgwick County which is again what we want a business and industry to do. That's all I have. Thank you."

**Chairman Unruh** said, "Thank you Commissioner. I think it is appropriate to say our analysis indicates a positive cost benefit. Commissioner Norton."

**Commissioner Norton** said, "Well I wasn't here last week. I was out of town so the first I really saw and read about this was on Monday. It has been a very very short time period for me to try and analyze. I'm still not sure I'm fully informed on everything. I've tried to read volumes of information. I know staff has tried to work really hard in the last few days to understand this. I'm concerned that everything has not been nailed down with the whole transition with Boeing and Onex. We virtually have no relationship, I believe with Onex. I've had one meeting with two people for 15 minutes, so I'm not so sure I understand that company, who they are, how they perform, what are we going to be doing with the money. I understand obviously IRB's. There is a tax abatement that will go for several years with this. We've done this before with Raytheon. That's who we usually deal with. Cessna and Boeing generally deal with the City of Wichita. But those are companies that have been in our community for many many years and we have ongoing relationships with them. Now what do we call it, Midwestern Aviation or Onex, that is a company we don't have a long-term relationship with. I have some concerns there.

I've always been concerned, not so much on the IRB side, but they will pay that back, that's a loan of a low interest rate. I do have a problem with when we're giving tax abatements and we're not sure of the job creation or job retention of those companies. Now I know that with our new ability to give money to economical development, that there is two sides to it. There is capital investment and there is job creation. But as the new policy reads, that the city and the county have; capital investment and equipment trumps job creation and I'm not so sure that I always believe in that.

When our investment in GWDC is tied to the very simple fact that we want jobs created, jobs retained and small business jobs growing, it doesn't make sense to me that we would not understand

what kind of jobs are going to be created with this public money. I don't think we have gone far enough into all the negotiations that are going on, the Union negotiations to understand what the jobs are going to be for the public money we are putting into it. So I have a little concern about that. I understand that this is really us giving the entitlement to the city to move forward with all of this, but there will be some county abatement involved along the way. We are kind of giving our consent for us to give money.

There is also some concerns of what it will do for Derby School system #260 and I don't know that I fully understand all the implications there. I wanted to be sure those were made public because I wasn't here last week to even discuss it. And those are some concerns I have. I think ultimately I'm going to be supportive because we are going to move this on to the city and they still have to deal with it and vote on it and understand what they are going to do. But I still, as we move forward, I've always contented that we need to be much sharper on job creation and claw back provisions if companies take tax abatements and then move jobs out of our city. When in fact we are putting money into the GWDC to create jobs. That's almost counter productive as I see it. I just want to make sure that this is on the record."

Chairman Unruh said, "Thank you Commissioner. Commissioner Sciortino."

**Commissioner Sciortino** said, "Well Commissioner I see a lot of your concerns to and I sat in on a meeting with the Onex principals which a lot of the top people were...they came over from the Boeing side, Jeff Turner and those things. The one concern that I had that got immediately put to rest was that any of the past abatements or whatever that are now on the books, and we're getting taxes for...we are going to keep those taxes. This new issuance does not then re-encumber and abate property or material that Boeing had that went off the books and now on the tax roll. So it stays the same and no...the county, the school district and the fire district will not hiccup downwards. Another wards they won't lose any funding that they presently have. They potentially will get new funding because of this additional investment and this is above and beyond the purchase price that Onex negotiated with Boeing. We talked to them specifically about the one concern that both of us have, jobs. What's happening? Are you going to hire less people for lower money, or you going to farm out the work, what's happening? The one thing I really got excited about is this is going to be a division office or headquarters for Onex. That is how strongly they fill about the Wichita area. They could not tell us specifically how many new jobs are coming, etc. because once the sell gets totally completed, they plan on aggressively marketing themselves to the other airline companies, to overseas companies. The comfort that I take...is here is a company that has invested billions, they must believe there is some good potential for more business or they wouldn't be making this investment. I got pretty comfortable with the way they presented that to us. You are correct, right now they couldn't honestly tell me how many jobs they are going to start off with and how many jobs they will have in six months.

They convinced me that the potential is that there will be more people employed in their operation that are presently employed, and that the overall payroll to our community eventually will be larger than what it is right now. I just think when a company is willing......and these bonds as everybody knows, the responsibility is on them to go out and sell them and what have you. We don't get involved in that. The city doesn't get involved in that and if they default, it's their problem. It just the entity allows them to go out and try to sell IRB's as I understand it. There is no liability on our side. But the abatement thing, they are only abating what they are getting ready now to re-invest. If we weren't going to allow that abatement, chances are they wouldn't be making that investment and there wouldn't be any additional taxes anyway. I got comfortable with them and I think they were very comfortable with us and now that I got the understanding I'm ready to give them a shot and see if maybe this might be one of the better things that happens to Wichita."

**Chairman Unruh** said, "Thank you. Well I would echo much of what Commissioner Sciortino said. I also was in that meeting. It is good that we are going to have their main office located here in our county. I think that is a very positive thing. It is positive that it's not going to reduce any current taxing revenues that we have. I think that it is appropriate to say through our financial analyses relative to county tax levels; it shows a positive cost benefit analysis. I'm going to be supportive of it without repeating everything the Commissioner said. Any other comments?"

#### **MOTION**

Commissioner Sciortino moved that this Board modify the action taken on May 4<sup>th</sup>, 2005 by consenting to the issuance by the City of Wichita of a Letter of Intent for the issuance of Industrial Revenue Bonds and not to exceed one billion dollars for the purpose of assisting Midwestern Aircraft Systems Inc. with the financing of acquisition, construction and improvement of certain buildings, improvements and equipment on sites located inside and outside the corporate limits of the City of Wichita and within Sedgwick County.

Commissioner Winters second the Motion.

**Commissioner Norton** said, "I don't know if I understand the terminology acquisition means. That indicates to me that there could be tax abatements on items that are already built and are sitting there and there acquiring...I thought this was for new construction, new buildings, new equipment and acquisition sounds like something that's already in existence."

**Chairman Unruh** said, "Okay. Thank you. I don't know if I want Mr. Buchanan or Mr. Euson to respond. Rich."

Mr. Rich Euson, County Counselor, greeted the Commissioners and said, "The wording of the

Motion came directly from the notice that was given by the City of Wichita to Sedgwick County and the details of what the acquisition means, I do not have before me, but I can only assume it means the acquisition of new property since we are not talking about abating taxes for any existing property."

**Chairman Unruh** said, "Thank you. Before I call Commissioner Sciortino, Commissioner Norton do you want to follow-up?"

**Commissioner Norton** said, "I don't know if I know enough to ask the next question. I guess...some of this is pretty complicated to me. I haven't had enough time to look at it. Acquisition sounds like they are buying...they are acquiring something else."

**Mr. Buchanan** said, "I can clear that up Mr. Chairman. Chris Chronis and I were in that meeting also. We were told and we seen the documents that these proceeds from the IRB's and the tax abatements will not be used to acquire anything that's on...will not be used to abate any property that Boeing currently is paying taxes on. So there is going to be no loss of revenues. These IRB's are only for new equipment, new buildings and if there is new land needed to be purchased for expansion, it would be used for that. That's under normal circumstances. No existing building that's currently on the tax rolls will be taken off the tax roll."

**Chairman Unruh** said, "Thank you. That is correct according to my understanding also. Commissioner Sciortino."

**Commissioner Sciortino** said, "That's what I wanted to echo. I asked them that question to, Tim. They assured us that they would not be acquiring any land, any buildings that are presently on the tax roll. They told us about some little wedge of......I got a little confused on that part, but that was the big question we asked them. We were all given that assurance. I think what Commissioner Norton is trying to figure out, we were given verbal assurance and that is there anything...I don't know what the concern is. I was very comfortable with what the principal said to me. I don't know if there is anymore to expand on that."

**Chairman Unruh** said, "Okay. Thank you. Commissioners, we are still open for question or discussion."

**Commissioner Norton** said, "Okay. Is any of that property located in the City of Wichita?" **Mr. Buchanan** said, "Yes."

**Chairman Unruh** said, "That's the wedge that Commissioner Sciortino referred to. A little bit of piece of property is in the City of Wichita."

**Commissioner Norton** asked, "The rest of the property is in only in the county and not in the city."

Chairman Unruh said, "That correct."

**Commissioner Norton** said, "So any tax abatement that is created is not for the City of Wichita, it is only for Sedgwick County who would bear the whole burden."

Chairman Unruh said, "That's correct."

**Commissioner Sciortino** said, "That's correct and #260 and the fire district."

**Chairman Unruh** said "It is for that reason that our finance people applied this analysis the cost benefit to make sure we were positive in that."

**Commissioner Norton** said, "It seems like to me that we have done this process for many years with the City of Wichita dealing with Boeing. It clearly sits in the county. I don't know why this isn't a direct connection to us to make that decision and not through the filter of the city. It doesn't make sense. It clearly resides in the county and we're going to be making the decision on the tax abatement, I don't know why it's not totally our decision and carried through the county and the City of Wichita is out of the loop. Just another thought."

Chairman Unruh said, "Mr. Buchanan, do you want to respond to that?"

**Mr. Buchanan** said, "Sure. Without having to get into a long detailed historical perspective, the Boeing Corporation chose that method of obtaining IRB's some 30 years ago and used that process. In our discussions yesterday, it was clear that because of the hiccup in this process that occurred, that it would be in everyone's best interest to...since we are taking on the majority of the burden of the tax abatements that it seemed to be a general consensus that in the future the Onex folks and Midwestern and I don't know about Boeing, would be more inclined to come to us and start the process here."

**Commissioner Norton** asked, "How long is the tax abatement?"

**Mr. Buchanan** said, "There is two answers to that question. The first answer is the tax abatement is good for ten years. The Letter of Intent is good for five years. So, you can borrow money, sell IRB's, purchase property, buildings and equipment today and in ten years those assets will be on the tax roll. If you do it at the end of the five years, at the end of the five years of the Letter of

Intent, you still have a ten year abatement. So we have entered into an agreement essentially for now, the next fifteen years for that process. But the Letter of Intent for one billion dollars is only good from now until five years from now. If they want more IRB's, they must come back."

Chairman Unruh said, "Commissioner Sciortino."

**Commissioner Sciortino** said, "The way it was explained to me, the issuance is for a billion dollars of IRB's, but they only have five years to access that billion dollars. If over the first five years they have only purchased five hundred thousand dollars worth, the remaining five hundred thousand goes away and they would have to come back and ask for continuance of it and negotiations start all over at that time."

Chairman Unruh said, "Okay, Commissioners, any more?"

**Commissioner Norton** said, "At some point this company builds to a certain place where they are ready to jettison this operation, they have got it very stable, it's a growing business, which many holding company's do, is this abatement going to be portable? Will it go with the sale of the business, or will it start at ground zero again?"

**Mr. Buchanan** said, "I don't believe it is portable, but the way around that and the way Boeing is conducting business is they are in some buildings and own some equipment that's tax abated and they will continue to benefit from that tax abatement and lease that property and lease that equipment to the new corporation and so the net effect is once we enter this agreement that those abatements will continue."

Chairman Unruh said, "All right, Commissioner Winters are you about to turn your light on?"

**Commissioner Winters** said, "Well the only thing I was going to say to that is again is what these Industrial Revenue Bonds will encourage Onex from the point of the completion of the sale to continue to invest and buy equipment and buildings and the more equipment and buildings they buy and locate in this county the less likely anybody is going to pick them up and move them to some place else whether Onex owns them or whoever, if there is a company on beyond, but once you continue to spend his significant amount of money on plant, asset and equipment, I think it just solidifies the firms commitment to stay here and to putting those assets to work.

They're not going to spend the billon or two billon dollars here and not reap a return on those assets and once they're on the ground, bolted to the ground, the buildings are built they want them to be productive so I think this is a clearly, I understand all the questions that folks have and I have them too, I share in those but I think again in the long run this is a much better position to be in then one

of having this plant being closed down and no one thinking about buying a billon dollars worth of new plant, assets and equipment."

Chairman Unruh said, "Thank you. Commissioner Sciortino."

**Commissioner Sciortino** said, "Well, and again this is an exciting thing, I am very excited over the potential of an increased payroll, more economic activity, any acquisitions, any work that they do, that's going to be more jobs while that's being built, constructed, etcetera. And I also have to say that I take a lot of comfort in the President of this new corporation, Jeff Turner, we've got a long history with him when he was President of Boeing Wichita plant, he's a very honorable guy, a lot of the key management people have come over from Boeing who are now working and a lot of my comfort zone comes from these type of people that we've known for years and have a lot of respect for and they're still here and the name has changed, but the decision makers are the same and I take a lot of comfort in that with Jeff and Mike and some of those other fellas there, I just know in my heart of hearts this is going to turn out to be an economic boom for the city of Wichita and for Sedgwick County and all of south central Kansas, at least the potential is there."

**Chairman Unruh** said, "Okay, thank you. Well I think that to have a company invest a billon dollars in our community and then ask for another billon dollars for another investment is a positive thing, we shouldn't enter into these agreements lightly without due diligence, but I think we've done the analysis and to me it's a bright thing, it's a promising thing for our community so I am, I'm ready to go forward with this, I don't want to cut off discussion, if there's more questions."

**Commissioner Norton** said, "Well I think I still have a lot of questions rolling around my mind, but I'm not sure I even know what some of them are or what the implications are. You know

I'm concerned that we've got a workforce out there that have a lot of questions about this and these are our neighbors and people that are very concerned about their futures, in fact I think most of them have had notices and are kind of in limbo and were getting ready to give away taxpayer money to support a company that they aren't sure of. I have great respect for Jeff Turner and his staff too, but

I also know that I've watched major corporations do takeovers and they keep the management for awhile and then it seems like all of a sudden things change and they want their own management in and the people that you know the best that are local that you respect are now replaced by somebody from somewhere else that you don't know as well and things change and I want to be sure that I'm

hopefully asking a lot of the right questions so that I feel comfortable, a billon dollars is going for all the good things that we think can come out of this. Like I said, I'm not going to be a roadblock today, think as I've talked to my colleagues I think you're ready to move forward, you've had an extra week to mull it over you know, I heard about it Monday when I got back to Wichita, want to be sure that I understand all the implications of what were doing."

**Chairman Unruh** said, "Commissioner I appreciate your questions and appreciate the dialogue that you stimulated they're good questions, and change is difficult and we're dealing here with an industry that's in a great deal of pain and anguish internally and just trying to be profitable since we can't know everything, the future might bring but I think that this is an opportunity for us to regain our economic footing here in Sedgwick County and to forward to a strong aircraft industry and I'm willing to move on. Commissioner Sciortino."

**Commissioner Sciortino** said, "The one thing, and I also appreciate Tim these questions because I think what you're doing is echoing a lot of questions that the citizens have, but the one thing I want to make very clear, we're not giving away any existing tax dollars to this corporation, not one penny less revenue is going to be generated by Sedgwick County, or Fire District or our School District, USD 260, by the action we're taking now, we're not giving this company a billon dollars in tax revenue or we're not giving them back money that they would have to, all the taxes that the old entity, Boeing is presently paying, the new entity will continue paying at any real valuation of that property. They will pay that also and that includes the money that they presently pay in the fire district and USD 260 etcetera. What we're doing is on this additional investment we're deferring receiving taxes for 10 years and I think that's important for the public to know that they're going to see one billon dollar banner headline above the fold in our newspaper or the lead story on television or radio and the county is not giving them that, they're going out and have to sell those bonds to citizens, you know we may want to buy one, I may be interested in buying a dollars, we're just deferring potential windfall in tax dollars that this billon dollar investment might inure to us."

**Chairman Unruh** said, "Okay thank you. Is there anymore discussion on the motion, we have a motion and a second before us."

Commissioner Norton said, "I'll stay quiet."

**Chairman Unruh** said, "Okay, well if you, ask you question if you have one, if not, seeing no more questions madam clerk call the vote."

## **VOTE**

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

Chairman Unruh said, "Thank you Mr. Manager."

**Commissioner Sciortino** said, "Mr. Chairman, let me say I think this type of healthy debate is very, very good because we do this stuff in public, we don't go behind closed doors and make all our decisions and I think it's very healthy that county commission is willing to engage in this type of dialogue."

Chairman Unruh said, "Good comment thank you. Madam clerk call the next item."

#### F. FUNDING IN THE AMOUNT OF \$100,000 FOR OLD COWTOWN MUSEUM TO RETAIN MUSEUM MANAGEMENT CONSULTANTS AND PARTNERS TO DEVELOP A MARKET ANALYSIS AND FEASIBILITY STUDY FOR OLD COWTOWN MUSEUM.

**Mr. Ron Holt**, Assistant County Manager, greeted the Commissioners and said, "I'm here today to ask your approval of funding request from the county to Old Cowtown Museum for \$100,000. to retain the services of museum management consultants and partners to develop a market analysis and feasibility study for Old Cowtown Museum. The history of the museum as you know is one of sporadic growth and development. This continues even today as the museum prepares to add a new Visitor and Welcome Center and to reconfigure the entrance, parking facilities and circulation. However, the museum must simultaneously address some well documented long range issues as well. To do that, the museum board has worked tirelessly over the past year to take a look at bringing on board some help to do this multi-faceted study. Since Jan McKay, the current Executive Director of Old Cowtown has been here now going some four years, a number of special activities have been put in place and some new sense of excitement has been brought to Old Cowtown Museum, but there is a need to move that to the next level and the intent of this study would be to help the board do just that.

Again, this is calling for a \$100,000. for a market analysis and study. It is possible that in the middle of this, if we see that additional help is needed for strategic planning, we would come back and ask for that, but we are not asking for that at this time. Again, the representatives of the board, staff from Old Cowtown, went through a process to send out a request for proposal,

fourteen firms were identified, were sent requests, seven firms responded to the request with a few firms teaming with others to provide one integrated and comprehensive proposal. After interviewing a number of those firms; we selected the firm of Museum Management Consultants and Partners to do this study. Today we have the Cowtown Board Chairperson, Tim Holt, passed Board Chairperson, Judge David Dewey, along with Executive Director Jan McKay present at the meeting. We would ask for your approval and would be happy to answer any questions you may have."

**Chairman Unruh** said, "Okay. Thank you Ron. Appreciate the Director and the members of the board for being here today in case we have questions. My one question is, do we enter into this study and this analysis with any preconceived ideas of about what we want the end to be? Are we still pointing toward a historical museum, or we thinking more of entertainment, or theme parks, or is it clean slate?"

**Mr. Holt** said, "I think the idea is, how do you take an existing historical museum focus with some special events; how do you take that and add additional, new different entertainment to make it a tourist destination that has the historic museum as a part of it. But, we would be asking the consultants come to help us do economic studies, to do focus groups, to look at the tourism market in this region and to dive into those kind of issues to help us discover new and different ways, again to take us to that next level of a tourist destination that has a historical perspective as a part of the programming elements."

**Chairman Unruh** said, "All these options that will be considered would be related directly to its current location. There isn't thoughts about moving it? I mean that's not on the table is it?"

**Mr. Holt** said, "At the current time, that's not on the table, but if this study would say that if you are going to make this a choice destination, it ought to be located at location y versus x, we would have to then take that into consideration as we decide what we are going to do with the outcome from this study. The study provides us the information and the data.

The board, both Commissioner Sciortino and I from the county both serve on as well as other folks that serve on this board will have to make that decision about what makes sense as it relates to where we are trying to go with this as a tourist destination."

**Chairman Unruh** said, "Okay. Thank you. There are some other questions. Commissioner Sciortino."

**Commissioner Sciortino** said, "It is not a question as opposed to just a comment or statement.

I'm going to be very supportive of the expenditure of these funds because I think, we as County Commissioners trying to do on economic development is to increase tourism. One of the things that I would hope and have talked to Mr. Holt about it, and I've talked to some of my colleagues on the board and they are all in agreement, is in essence how do we blend tourism with a living museum to really make it a destination area. I would assume that one of the things that this consultant is going to do is to actually go out and find out through focus groups, what would somebody living a 1,000 miles from here, or across the country of the world, what would they want to see in order to insight them to come here.

Then to see whether or not it could be blended in without imputing the integrity of the living museum. In essence, how can we sell the sizzle, not necessary the steak. We know this is prime Kansas growing beef, but when you're close to a BBQ place, you're not looking at the rib and saying, boy that's a beautiful looking meat, no you are smelling it from three blocks away and you're getting excited about wanting to go there. I know this is getting into kitchen english here.....that's what we're trying to do. We're trying to sell excitement and try to figure out, can we? Is there any potential.....Jan is doing a marvelous job on it and I'm going to talk about the baseball teams later on in our other category, but there are some exciting things going on. The new stagecoach, but I think these are just good first steps and we are trying to figure out through this study is our half a million dollar investment appropriate, should there be more money invested in order to get this, or what have you. I think we are going to learn a lot through this study as to how to blend real tourism. I don't mean enticing somebody to come from Goddard, I want people to come from all over the country and all over the world to want to make this a two week vacation because of Cowtown."

Chairman Unruh said, "Okay. Thank you. Commissioner Burtnett."

**Commissioner Burtnett** said, "Well, my isn't really a question either, it's more of a comment. Coming into this, I've only been on the commission for four months. It seems to me it's sad, that this wasn't done before we started preparing to add the New Visitor Welcome Center, reconfigure the entrance. Because after you just said if they say yes, maybe it is better off in some other place, we've done all this work and then move it. I know that probably won't happen, but it just seems sad that this study wasn't done before all the new and exciting things were starting to go on. Just a comment."

**Chairman Unruh** said, "Okay. Thank you. Any other questions or comments Commissioners?"

## **MOTION**

Commissioner Sciortino moved to approve the funding request.

Commissioner Norton seconded the motion.

There was no discussion on the Motion, the vote was called.

## **VOTE**

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

Chairman Unruh said, "Next item."

## G. DIVISION OF HUMAN SERVICES – DEPARTMENT ON AGING.

#### 1. AGREEMENT WITH CUSTOM CONCEPTS, LLC TO PROVIDE SERVICES FOR THE 2005 SENIOR EXPO.

**Mr. Roy Vail**, Department on Aging, greeted the Commissioners and said, "I'm here today to present the contract between Custom Concepts, LLC to provide services for senior expo, the fashion show for Senior Expo. This agreement has been reviewed by Finance and Legal and I ask that you approve the agreement and authorize the Chair to sign. I'll be glad to answer any questions."

Chairman Unruh said, "Okay. This is an event that we have had for several years."

**Mr. Vail** said, "Yes. This will be the 20<sup>th</sup> year for Senior Expo."

**Chairman Unruh** said, "And these folks they have handled it, given it services they provide previously. Is this a new contract?"

Mr. Vail said, "No, I believe, the previous last three years."

## **MOTION**

Commissioner Sciortino moved to approve the Agreement and authorize the

Chairman to sign.

Commissioner Burtnett seconded the motion.

There was no discussion on the motion, the vote was called.

#### **VOTE**

Commissioner Norton	Absent at vote
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

Chairman Unruh said, "Next item."

#### 2. AGREEMENT WITH THE KANSAS DEPARTMENT ON AGING FOR CENTRAL PLAINS AREA AGENCY ON AGING TO PROVIDE SENIOR CARE ACT SERVICES.

**Mr. Vail** said, "This is a contract with Kansas Department on Aging in the Central Plains Area Agency on Aging for the state funded Senior Care Act Program. This program provides in-home services for Kansans over 60 years or older. Both Finance and Legal have approved the agreement and we ask that you approve the agreement and authorize the Chairman to sign. I'll answer any questions."

#### **MOTION**

Commissioner Winters moved to approve the agreement and authorize the Chairman to sign.

Commissioner Sciortino seconded the motion.

There was no discussion on the motion, the vote was called.

#### **VOTE**

Commissioner Norton	Absent at vote
Commissioner Winters	Aye
Commissioner Burtnett	Aye

Commissioner Sciortino	Aye
Chairman Unruh	Aye

Chairman Unruh said, "Thank you Ray. Next item please."

#### **DIVISION OF HUMAN SERVICES – DEPARTMENT OF CORRECTIONS.**

## H. APPLICATION TO KANSAS JUVENILE JUSTICE AUTHORITY FOR UNEXPENDED FISCAL YEAR 2004 PREVENTION FUNDS.

**Ms. Chris Morales**, Systems Integration Coordinator, Department of Corrections, greeted the Commissioners and said, "This past November we had the opportunity to apply for unexpended prevention funds to this state of Kansas Juvenile Justice Authority. We did that and they approved an application in the amount of \$34,438. and this was to continue our all ready developed Truancy Media Campaign. Then last month the state notified us of an additional opportunity that we would have to apply for prevention dollars and that would be in the amount of \$9,460.07. This represents unexpended funds that other judicial districts in the State of Kansas chose not to apply for. In order to apply for these funds, we need to submit an application to the state by May 13<sup>th</sup> and the additional funds have to be expended by the end of the fiscal year. We had a team justice meeting, which is your Juvenile Corrections Advisory Board this last Friday and board members are recommending that we do apply for this opportunity for these funds and that because of the short timeline they would just like to add these funds to enhance our award that we've already received for the Truancy Media Campaign. This will bring the total available for the campaign to roughly \$43,000. We are asking that you approve this application and authorize the Chairman to sign. Be happy to answer any questions you might have."

**Chairman Unruh** said, "I don't see any questions at this time. I'll just say that I express appreciation for the fact that you all are attentive and alert to these opportunities for excess state funding so that we can continue to expand and develop our programs here. Appreciate your work. Any other questions or comments Commissioners?"

#### **MOTION**

Commissioner Burtnett moved to approve the application and authorize the Chairman to sign all necessary documents, including a grant award agreement containing substantially the same terms and conditions as this application; and approve

establishment of budget authority at the time the grant award documents are executed..

Commissioner Norton seconded the motion.

There was no discussion on the motion, the vote was called.

## VOTE

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Absent at vote
Chairman Unruh	Aye

Chairman Unruh said, "Thank you Chris. Madam Clerk, call the next item."

## I. PUBLIC WORKS.

#### 1. AGREEMENT WITH UNION PACIFIC RAILROAD COMPANY (UPR) AND SECRETARY OF TRANSPORTATION OF THE STATE OF KANSAS REGARDING CONSTRUCTION AND MAINTENANCE OF THE CROSSING AT 119<sup>TH</sup> STREET SOUTH IN PECK AND THE UPR TRACKS. DISTRICT #2.

**Mr. David Spears,** County Engineer, Director of Public Works, greeted the Commissioners and said, "Item I.1 is a three party agreement between the Union Pacific Railroad, Sedgwick County and the Secretary of Transportation for the State of Kansas regarding the constructions and maintenance of highway crossing signals at 119<sup>th</sup> Street South in Peck and the Union Pacific tracks. The project will consist of flashing light crossing signals and gates. Sedgwick County will be responsible for the continued maintenance of the advance warning signs and pavement markings. The railroad crossings in the state are prioritized by KDOT and selected accordingly. The total cost of the project is \$171,448. and will be 100% federally funded. I recommend you approve the agreement and authorize the Chairman to sign.

## **MOTION**

Commissioner Norton moved to approve the Agreement and authorize the Chairman to sign.

Commissioner Winters seconded the motion.

There was no discussion on the motion, the vote was called.

#### **VOTE**

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

Chairman Unruh said, "Next item."

## 2. RESOLUTION DESIGNATING AND CLASSIFYING CERTAIN STREETS TO THE PAYNE TOWNSHIP SYSTEM. DISTRICT #1.

**Mr. Spears** said, "Item I.2 is a standard procedure that after a road is constructed within a plated residential subdivision in accordance with county standards, that road is then assigned to the township road system. In this particular case 'Evening Shade and Stone Post Court' located in the Stone Post Farms Addition will become the responsibility of Payne Township. The Payne Township Board was informed that this resolution would be on the County Commission agenda by letter, dated March 29, 2005. I recommend that you adopt the resolution."

#### **MOTION**

Commissioner Unruh moved to adopt the resolution.

Commissioner Norton seconded the motion.

There was no discussion on the motion, the vote was called.

#### VOTE

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye

Commissioner Sciortino	Aye
Chairman Unruh	Aye

Chairman Unruh said, "Thank you David. Next item please."

## J. REPORT OF THE BOARD OF BIDS AND CONTRACTS' REGULAR MEETING OF MAY 5, 2005.

**Ms. Iris Baker**, Purchasing Director, greeted the Commissioners and said, "The meeting of May 5<sup>th</sup> results in one item for consideration today.

#### 1) COMPUTERIZED TICKETING SYSTEM FOR SELECT-A-SEAT KANSAS COLISEUM FUNDING – KANSAS COLISEUM

Item one is a computerized ticketing system for select-a-seat at the Kansas Coliseum. The recommendation is to accept the lowest responsive proposal from Tickets.com. The Pro-Venue Elite option and execute a five year contract with a fixed ticket fee rates. Would be happy to answer any questions and I recommend approval."

**Chairman Unruh** said, "Okay. Thank you Iris. Commissioners any questions or comments? Commissioner Winters."

**Commissioner Winters** said, "This is a new ticketing system for the Kansas Coliseum. We've had the current system in place for a number of years. Over ten, I believe. I know that the Kansas Coliseum staff folks have done a lot of work on figuring out what would be the best system for us to use both to continue out the next four years at the coliseum and then transition into the new arena to be completed in downtown Wichita. I think that Jim Sachs and Dollie came around with Ron Holt and visited with all of us about that and I think they have done a good job. It is a complicated business and there are hundreds of different options. So I know I have a degree of level of confidence that they have worked on finding a good system that we can get into now and still transition into the new building. I'm going to be supportive of this."

Chairman Unruh said, "Okay. Thank you. Commissioner Norton."

**Commissioner Norton** said, "I think it is important to note that this is not just for the coliseum. I mean it is an overall ticketing process that we manage that is multi venue. So, it is not just for the coliseum. It will be portable and easy to transition to the arena and will do the arena and then the coliseum, plus all the other things we do which I think is the Cotillion, the State Fair, there are other things that we do with our ticket process. It is time to upgrade, it is time to look at that. It will be

portable to the new arena. It 's not going to be housed at the coliseum and then we're going to have four years from now, re-bid and start all over again. It gives us a lot of ability now. Also to sell the product even more far reaching in our community and even outside our community. I'm going to be very supportive. We've done great with what we've had. What prompted this is that the process we have now, the select-a-seat process, the software is going away. It is out of date. They aren't going to upgrade it. So that system will eventually be very out dated, so it is time to do that. The other good news is we can get this process working now so when the arena is on-line, all the bugs are worked out and we're ready to go 100% with the new arena. This is a multi-system management. Not just one venue."

Chairman Unruh said, "Thank you Commissioner. Any other comments?"

#### **MOTION**

Commissioner Winters moved to approve the recommendations of the Board of Bids and Contracts.

Commissioner Norton seconded the motion.

There was no discussion on the motion, the vote was called.

#### **VOTE**

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

Chairman Unruh said, "Next item."

#### CONSENT AGENDA

- K. CONSENT AGENDA. Presented by William P. Buchanan, County Manager.
  - 1. Donation by Rex Byars of 49 rebuilt fishing rods and reels, valued at \$100, to be used at the Judge Riddel Boys Ranch.

- 2. Agreement with Kmart Corporation to pay Sedgwick County \$39,992.71 in 2001 and 2002 delinquent real and personal property taxes as authorized by Board of Tax Appeals Order 2005-324-TSC.
- 3. Bankruptcy settlement request of Cricket Communications, Inc.
- 4. Amendments (two) to the 2005 Capital Improvement Program (CIP).
  - a. Reallocate funds and increase CIP# R-175, BM-1 overlays
  - b. Include remodel for Appraiser
- 5. Range Reallocations.
- 6. Seven Easements for Right-of-Way and one Temporary Construction Easement for Sedgwick County Project 634-32, 33, 34, 35, 36; widening of 63<sup>rd</sup> Street South between Rock Road and the Butler County line. CIP# R-275. District #5.
- 7. Order dated May 4, 2005 to correct tax roll for change of assessment.
- 8. Payroll Check Register of May 6, 2005.
- 9. General Bills Check Register(s) for the week of May 4 10, 2005.

**Mr. William Buchanan**, County Manager, greeted the Commissioners and said, "Commissioners, you have the Consent Agenda before you and I recommend you approve it."

Chairman Unruh said, "Commissioners, any questions or comments?"

**Commissioner Sciortino** said, "I just have one small comment. As you can see on the Consent Agenda, we had, I think a very generous donation by a fellow by the name of Rex Byars. He rebuilt 49 fishing rods and reels and gave it to the Judge Riddel Boys Ranch. I mean, it's not a lot, but it took a lot of time and probably a labor of love and I thought it was pretty nice that he would do that. I just wanted to recognize this individual. He is valuing the rods at only a \$100, but there was probably an awful lot of hollers went into refurbishing these rods and reels and donate. I just

wanted to give him some recognition."

Chairman Unruh said, "Excellent comment and thank you for bringing that to our attention."

#### **MOTION**

Commissioner Winters moved to approve the Consent Agenda as presented.

Commissioner Sciortino seconded the motion.

There was no discussion on the motion, the vote was called.

#### **VOTE**

Commissioner Norton	Aye
Commissioner Winters	Aye
Commissioner Burtnett	Aye
Commissioner Sciortino	Aye
Chairman Unruh	Aye

**Chairman Unruh** said, "Commissioners, I think that brings us to the end of our agenda and we do not have fire district or executive session today. This is the appropriate time now to talk about other items of community interest. Commissioner Burtnett."

#### L. OTHER

**Commissioner Burtnett** said, "I just want to make a couple comments. Our parade went very well last Friday. We got to see a lot of people and that was fun. Dave had a little extra.....

Commissioner Sciortino said, "He's always stepping up, isn't he? I'm telling you."

**Commissioner Burtnett** said, "He had a little extra fun with the parade. Just want to invite everyone after work this Friday the 13<sup>th</sup> out at Kennedy Plaza because we will be having our Sedgwick County Block Party and it should be a lot of fun. From what I understand, the rain is going to come through during the day and then after work will be okay. If not, bring an umbrella. The other thing I want to mention is I attended the Riverside Citizens Association Meeting last night and they are starting back up the Sunday concerts in the park in Riverside Park. The first one will be this Sunday and the Heights High School Jazz Band will be there at

4:00 and a guitar and trumpet duo called Broken Silence will be there at 5:00. The association has been trying real hard to get these concerts back in the park over the last couple years. They are building momentum because the Parks Department is finally getting on board with it. So I encourage people to come out and picnic, and chairs and enjoy."

Chairman Unruh asked, "And the name of the one group was Broken Silence?"

Commissioner Burtnett said, "Yea."

**Commissioner Unruh** said, "Okay. Appropriate I guess. All right. Thank you. Commissioner Sciortino."

**Commissioner Sciortino** said, "Well, I just want to talk a little bit more about Old Cowtown. As you know or probably heard that they are starting up this vintage baseball club. We have two teams. They are the Wichita Bulldozers and the Wichita Red Stockings. They play baseball by the 1870's rules and I have to admit I haven't read those rules to see out they differ from here. They wear the vintage uniforms and these were the names of two teams that actually were in the Wichita area in the 1870's. It was very popular. It was almost fanatic. Thousands of people would come. There is history of cowboys coming together and playing baseball and you wouldn't maybe acquaint that with them. But this weekend we have a tournament going on Saturday and Sunday. They are asking for softball teams, company teams, or church teams to come out and play our vintage baseball teams in a game. Using the 1870's rules. There must be something weird....they keep saying that so it must be something different in 1870 in baseball then it is now. It is a fundraiser. They get a free breakfast. You'll get a lot of information and education about how baseball was played back then. If any church team or softball team or what have you is interested, I encourage you to call 264-0671, extension 113. A fellow by the name of Ed will answer the phone, hopefully and will explain everything to you and you can be a part of the fun this weekend in Cowtown. They'll probably be better than the Shockers. Well, we shouldn't of lost, I mean the team we lost to yesterday was terrible."

**Chairman Unruh** said, "No comment on the last comment. Well I just want to encourage everyone with all the activites going on in our community, don't forget the Sedgwick County Zoo. We've got great weather, got exhibits, saw gorillas out there .....you need to go see them. We've got a lot of them. We got some otter pups out there that are healthy and swimming around. It would be fun little animals to go see. One item of interest, the big old giant cobra snake we had out there, we had named Moose, someone, I don't know who, a brave person, confirmed that it was a male snake. I don't know......I thought that would be

interesting for you all to.....

Commissioner Norton said, "Dave, we need to talk after. I can tell you what that's all about."

**Chairman Unruh** said, "Well, I'm just saying it's a brave person that figured that out. Anyway, anything else, Mr. Manager, Mr. Counselor?"

#### M. ADJOURNMENT

There being no other business to come before the Board, the Meeting was adjourned at 10:50 a.m.

#### BOARD OF COUNTY COMMISSIONERS OF SEDGWICK COUNTY, KANSAS

**DAVID M. UNRUH**, Chairman, First District

**BEN SCIORTINO**, Chair Pro Tem Fifth District

**TIM R. NORTON**, Commissioner Second District

**THOMAS G. WINTERS,** Commissioner Third District

**LUCY BURTNETT**, Commissioner Fourth District

ATTEST:

**Don Brace**, County Clerk

APPROVED:

\_\_\_\_\_, 2005